

# **Emissions Market Opportunities**

Sponsored by the U.S. Environmental Protection Agency (EPA) and the U.S. Department of Energy's Federal Energy Management Program (FEMP)

# What are Emissions Allowances?

- Emissions allowances represent a specific quantity of air emissions (pounds, tons) during a specific time period
- Emissions allowances are a commodity with monetary value
- Emissions allowance market values and banking/trading rules vary in different emissions markets

### What is the Statutory Authority for Emissions Markets?

- The Clean Air Act establishes National Ambient Air Quality Standards (NAAQS) that limit the allowable concentrations of six specific "criteria pollutants" in the outdoor air
- To achieve NAAQS, EPA identifies nonattainment areas that exceed limits, and requires state agencies to develop State Implementation Plans (SIP) to address air quality problems
- The EPA and states have developed market mechanisms to encourage air emissions reductions in efficient ways

# What Emissions Markets are Relevant for Facility Energy Managers?

- Energy efficiency and renewable energy (EERE) set-asides under the nitrogen oxides (NO<sub>X</sub>) SIP call (see map and details)
- Emissions Reduction Credit (ERC) Markets in nonattainment areas (see map and details)
- New/Future Markets Greenhouse gas (GHG) trading and possible national 3-Pollutant Cap and Trade (see details)

#### EERE Set-Asides under the NO<sub>x</sub> SIP Call

- NO<sub>X</sub> SIP Call: Requires State Implementation Plans that reduce NO<sub>X</sub> emissions in 22 eastern states and Washington, D.C.
- Allows states the option to use a cap-and-trade program and set aside some emissions allowances for energy efficiency and renewable energy projects
- Seven states already plan EERE set-asides
   Valued at \$2,500/ton (October 2003)
- More information available at

http://www.epa.gov/airmarkets/tednox/index.html

#### EERE Set-Asides, NO<sub>X</sub> SIP Call Region



# Counties Designated Nonattainment for Ozone



#### **Emissions Reduction Credit Markets**

- New emitters in certain nonattainment areas must purchase "offsets" from someone else who is reducing emissions
- Most markets are for VOCs, NO<sub>x</sub>, and PM
- Could apply to large, on-site emissions reductions (e.g. boiler upgrades, replacement of diesels with clean renewable energy)
- Active ERC markets include California, Massachusetts, New York, Connecticut, New Jersey, and Texas
- Values range widely: \$1,400/ton NOx to \$140,000 /ton NOx (unusual high in San Diego)
- \* Pennsylvania Moderate ERCs valued at \$1,400/ton (October 2003)

  \* San Diego ERCs valued at \$140,000/ton (2002) \$50,000/ton (est.2003)
- \* San Diego ERCs valued at \$140,000/ton (2002) \$50,000/ton (est 2003)
- More information available at <a href="http://www.arb.ca.gov/nsr/erco/erco.htm">http://www.arb.ca.gov/nsr/erco/erco.htm</a>
   (California) and

http://www.tnrcc.state.tx.us/permitting/aifperm/banking/ercæg.htm (Texas)

#### New / Possible Future Markets

- GHG Trading
- -Voluntary reporting establishes baselines
- (1992 Energy Policy Act 1605b)

  \* Baselines could help negotiate future obligations
- \* Reporting system being revised

- Potential Future National NO<sub>X</sub>, SO2, and Mercury Cap and Trade (proposed legislation)
- Targets electricity generators
   No EERE set-aside
- More information available at http://www.eia.doe.gov/oiaf/1605/frntvrgq.html.

## What Steps Can Facilities Take to Participate in Emissions Markets?

- Identify and review requirements for relevant emissions markets
- Implement energy efficiency and renewable energy (EERE) project
- Calculate and document emissions reductions associated with project, according to market rules
- Investigate aggregation options (if needed or desired) – utility, energy service company, state agency, broker, other organization site projects, other nearby projects
- Apply for and obtain allowances or credits
- Explore options for allowance use
- Trade allowances (bilateral, broker)
- Other options: retain allowances for another site to use, retire allowances, sell allowances to a nonprofit organization for retirement
- Incorporate any revenue into project financials
- More information available at http://www.epa.gov/airmarkets/ trading/buying.html

### How have Federal Energy Projects used Emissions Markets?

Labs21 2003 Annual Conference

October 21–23,2003 Denver, Colorado

- Major changes in energy use at some federal facilities has reduced emissions, making the site eligible for emissions allowances
- FEMP and EPA working on federal demonstration project - EPA's Chelmsford (Wassachusetts) New England Regional Laboratory plans participation in Massachusetts NO<sub>X</sub> SIP Call EERE Set-Aside program (project in progress pending EERE rule finalization)

#### Outlook

- Emissions markets represent a potential source of revenue for facility energy projects
- Market opportunities vary dramatically
- Depends on type of market
- Depends on location and timing of emissions reductions
- Emissions reductions in a few locations (e.g. San Diego) can substantially affect energy project financials

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